

LAND CONVEYANCE, LEWIS AND CLARK NATIONAL  
HISTORIC TRAIL, ILLINOIS

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NOVEMBER 1, 1999.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed

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Mr. YOUNG of Alaska, from the Committee on Resources,  
submitted the following

REPORT

[To accompany H.R. 2737]

[Including cost estimate of the Congressional Budget Office]

The Committee on Resources, to whom was referred the bill (H.R. 2737) to authorize the Secretary of the Interior to convey to the State of Illinois certain Federal land associated with the Lewis and Clark National Historic Trail to be used as an historic and interpretive site along the trail, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

The amendment is as follows:

Strike out all after the enacting clause and insert in lieu thereof the following:

**SECTION 1. LAND CONVEYANCE, LEWIS AND CLARK NATIONAL HISTORIC TRAIL, ILLINOIS.**

(a) **CONVEYANCE AUTHORIZED.**—The Secretary of the Interior may convey, without consideration, to the State of Illinois all right, title, and interest of the United States in and to a parcel of federally owned land under the jurisdiction of the Secretary consisting of approximately 39 acres located in the north half of section 16, township 4 north, range 9 west, Third Principal Meridian, Madison County, Illinois, within the corridor of the Lewis and Clark National Historic Trail.

(b) **SURVEY; CONVEYANCE COSTS.**—The exact acreage and legal description of the land to be conveyed under subsection (a) shall be determined by a survey satisfactory to the Secretary. The cost of the survey and all other costs incurred by the Secretary to convey the land shall be borne by the State of Illinois.

(c) **CONDITIONS OF CONVEYANCE.**—

(1) **USE OF CONVEYED LAND.**—The conveyance authorized under subsection (a) shall be subject to the condition that the State of Illinois, acting through the Illinois Historic Preservation Agency, use the conveyed land as an historic site and interpretive center for the Lewis and Clark National Historic Trail.

(2) **PLAN FOR DEVELOPMENT AND OPERATION OF SITE.**—The conveyance authorized under subsection (a) shall be subject to the further condition that the Governor of the State of Illinois develop, within two years after the date of the con-

veyance, a plan for the development and operation of the historic site and interpretive center proposed for the conveyed land. In developing the plan, the Governor shall provide an opportunity for review and comment by the Secretary and the public.

(d) DISCONTINUANCE OF USE.—If the State of Illinois determines to discontinue use of the land conveyed under subsection (a) as an historic site and interpretive center for the Lewis and Clark National Historic Trail, the State of Illinois shall convey the lands back to the Secretary without consideration.

(e) ADDITIONAL TERMS AND CONDITIONS.—The Secretary may require such additional terms and conditions in connection with the conveyance under subsection (a) as the Secretary considers appropriate to protect the interests of the United States.

(f) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated such sums as are necessary to carry out this section.

#### PURPOSE OF THE BILL

The purpose of H.R. 2737 is to authorize the Secretary of the Interior to convey to the State of Illinois certain federal land associated with the Lewis and Clark National Historic Trail to be used as an historic and interpretive site along the trail.

#### BACKGROUND AND NEED FOR LEGISLATION

Numerous events will take place across the country in the next few years celebrating the exploration of the western United States by the Lewis and Clark expedition. This expedition effectively opened up new territories to be settled by the fledgling United States and led to the discoveries of many new peoples, plants and animals, and resources. H.R. 2737 will authorize the Secretary of the Interior to convey a parcel of land to the State of Illinois who will showcase the 1803 beginning of the Lewis and Clark expedition from this spot in Madison County, Illinois.

H.R. 2737 authorizes the Secretary of the Interior to convey certain federal land, which is associated with the Lewis and Clark National Historic Trail, to be used as a site for the construction of a historic and interpretive center along the trail. The parcel of land is currently owned by the National Park Service. The survey and other costs shall be borne by the State of Illinois. The conveyance shall be made without consideration to the federal government and consists of approximately 39 acres in Madison County, Illinois. If the land conveyed to Illinois is not used for a historical and interpretive center, then the land shall be conveyed back to the Secretary without consideration.

#### COMMITTEE ACTION

H.R. 2737 was introduced on August 5, 1999, by Congressman Jerry Costello (D-IL). The bill was referred to the Committee on Resources, and within the Committee to the Subcommittee on National Parks and Public Lands. On September 14, 1999, the Subcommittee held a hearing on the bill where the Administration testified in favor of the bill. On September 23, 1999, the Subcommittee met to consider the bill. An amendment was offered by Delegate Carlos Romero-Barcelo (D-PR) that addressed concerns regarding the management plan for the site and also assuring that the land be used exclusively for the historic site and interpretive center. The amendment was adopted by voice vote and the bill, as amended, was then ordered favorably reported to the Full Committee by voice vote. On October 20, 1999, the Full Committee met

to consider the bill. No amendments were offered and the bill, as amended, was then ordered favorably reported to the House of Representatives by voice vote.

#### COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Resources' oversight findings and recommendations are reflected in the body of this report.

#### CONSTITUTIONAL AUTHORITY STATEMENT

Article I, section 8 and Article IV, section 3 of the Constitution of the United States grants Congress the authority to enact this bill.

#### COMPLIANCE WITH HOUSE RULE XIII

1. Cost of Legislation. Clause 3(d)(2) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison by the Committee of the costs which would be incurred in carrying out this bill. However, clause 3(d)(3)(B) of that rule provides that this requirement does not apply when the Committee has included in its report a timely submitted cost estimate of the bill prepared by the Director of the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974.

2. Congressional Budget Act. As required by clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974, this bill does not contain any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures.

3. Government Reform Oversight Findings. Under clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the Committee has received no report of oversight findings and recommendations from the Committee on Government Reform on this bill.

4. Congressional Budget Office Cost Estimate. Under clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 403 of the Congressional Budget Act of 1974, the Committee has received the following cost estimate for this bill from the Director of the Congressional Budget Office:

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, October 27, 1999.*

Hon. DON YOUNG,  
*Chairman, Committee on Resources,  
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 2737, a bill to authorize the Secretary of the Interior to convey to the state of Illinois certain federal land associated with the Lewis and Clark National Historic Trail to be used as a historic and interpretive site along the trail.

If you wish further details on this estimate, we will be pleased to provide them. The CBO contacts are Deborah Reis (for federal costs), and Marjorie Miller (for the state and local impact).

Sincerely,

BARRY B. ANDERSON  
(For Dan L. Crippen, Director).

Enclosure.

*H.R. 2737—A bill to authorize the Secretary of the Interior to convey to the state of Illinois certain federal land associated with the Lewis and Clark National Historic Trail to be used as a historic and interpretive site along the trail*

H.R. 2737 would authorize the National Park Service to donate about 39 acres of land in Illinois to the state. This land is located within the corridor of the Lewis and Clark National Historic Trail. The state would be responsible for all costs of conveying the land, including surveying.

CBO estimates that implementing H.R. 2737 would have no significant impact on the federal budget. The bill would not affect direct spending or receipts: therefore, pay-as-you-go procedures would not apply. H.R. 2737 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act. As a condition of the conveyance, the state would be required to pay survey and other costs, and to prepare a plan for developing and operating the site. The conveyance would be voluntary on the part of the state, however, as would all the associated costs. The bill would have no significant impact on the budgets of other states, local, or tribal governments.

The CBO staff contacts are Deborah Reis (for federal costs), and Marjorie Miller (for the state and local impact). This estimate was approved by Peter H. Fontaine, Deputy Assistant Director for Budget Analysis.

#### COMPLIANCE WITH PUBLIC LAW 104-4

This bill contains no unfunded mandates.

#### PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

This bill is not intended to preempt any State, local, or tribal law.

#### CHANGES IN EXISTING LAW

If enacted, this bill makes no changes in existing law.